# Contents

Preface xvii Acknowledgments xxii
Chapter 1 Campaigns and Elections in American Democracy 1
What Are Campaigns and Elections? 3
Further Distinctions: Campaigns and Elections for Different Offices and Levels of Government 5
Campaigns and Elections in Democratic Theory 7
Free and Fair Elections 7
The Role of Campaigns and Elections 12 The Functions of Elections 12 The Functions of Campaigns 17
Normative Considerations 18
Conclusion 20
Pedagogical Tools 21 Role-Play Scenario 21 Discussion Questions 22 Online Resources 22 Suggested Reading 22
Chapter 2 Voting Rights and the US Electoral System 26
Campaigns and Elections in the Constitution 27
Election-Related Protections Afforded by Constitutional Amendments 28
The Right to Vote 29  Clearing the Hurdles of Race and Gender 30  Restricting the Right to Vote 30  Dismantling Obstacles and Extending the Right to Vote 31

Contemporary Restrictions on the Right to Vote 36

The Legislative Electoral System 39

Choosing Legislators: Single-Member Plurality Versus Proportional Representation 39 Legislative Redistricting 41

### Presidential Elections 46

The Electoral College 46
Some States Matter More Than Others 50
Advantages and Disadvantages 51
Reform Proposals 54
State-Level Elections 56

### Conclusion 58

### Pedagogical Tools 59

Role-Play Scenario 59
Discussion Questions 59
Online Resources 59
Suggested Reading 59

# Chapter 3 Election Administration and the Campaign Finance System 68

Election Administration 68

HAVA and "Motor Voter" 69

Voting Equipment and Election Day Operations 71

Election Integrity 76

Assessing Election Administration 79

# Campaign Finance: Norms and Background 80

Debates Over Campaign Finance Reform: Freedom, Fairness, and Anti-Corruption 80
Early Efforts to Regulate Money in Campaigns 82
The Federal Election Campaign Act and Public Funding 83
Contributions, Expenditures, and Magic Words 85
Soft Money, Issue Ads, and 527s 87

# The Current Campaign Finance System 89

The Bipartisan Campaign Reform Act 89 Citizens United, SpeechNow.org, and the Emergence of Super-PACs 92

Campaign Finance Laws in the States 94

The Future of Campaign Finance Reform 95

Conclusion 98

# Pedagogical Tools 99 Role-Play Scenario 99 Discussion Questions 99 Online Resources 99 Suggested Reading 99 Chapter 4 Political Parties What Is a Political Party? 107 The Two-Party System 108 The Five "Party Eras" 108

# Exceptions to the Two-Party System

Why Only Two Parties?

# Parties as Organizations 114

Organizational Structure 114
National Committee Chairs 115
Other Party Committees 116
Organizational Activity and Reform 118

113

### Party in the Electorate and in Government 120

Party Identification 120
Partisan Polarization and Negative Partisanship 122
Issue Ownership and the Permanent Campaign 123

107

110

### The Nomination Process 125

State and Local Direct Primaries 126 Presidential Nominations 127 Arguments for Reform 130

### The National Conventions 133

# General Election Activity 135

Campaign Support 135 Fundraising 136 Getting Out the Vote 138

### Conclusion 139

# Pedagogical Tools 140

Role-Play Scenario 140
Discussion Questions 140
Online Resources 141
Suggested Reading 141

# Chapter 5 Interest Groups 146

# Interest Groups: What They Are and What They Do 147

The Varied Missions of Interest Groups 147 The Explosion in Organized Interests 149

# Types of Advocacy Groups 151

# Interest Group Campaign Activity 153

Candidate Preparation 154
Endorsing Candidates 155
Scorecards, Hit Lists, and Voter Guides 161
Contributions to Candidates 163
Independent Expenditures 164
Voter Contact and Mobilization 167
The Effectiveness—and Consequences—of Interest Group Activity 168
Electoral Influence 170
Negative Effects of Interest Group Activity 171
The Value of Interest Groups 173

### Conclusion 174

### Pedagogical Tools 175

Role-Play Scenario 175
Discussion Questions 175
Online Resources 175
Suggested Reading 176

# Chapter 6 The Media 181

# The Contemporary Media Environment 182

Media Organizations 183 Media Effects 187

# Reporting Campaign News 190

"Horserace Coverage" and Polls as News 194 Campaign Strategy as News 198 Informing Voters 200

# Election Night Coverage 202

Pursuing the Common Good? 206

Conclusion 207

# Pedagogical Tools 208

Role-Play Scenario 208

Discussion Questions		208
Online Resources	20	8
Suggested Reading	208	

### Chapter 7 Voters 214

### Voter Turnout 214

Comparing Aggregate Turnout Levels 215 Explaining Aggregate Turnout Levels 220

# **Explaining Individual Voter Turnout** 223

Sociological Factors 223 Psychological Factors 226

### Vote Choice 228

Aggregate Voting Patterns 228

### Individual Voting Behavior 233

The Role of Partisanship 233
The Role of Issues 236
The Role of Candidate Evaluations 239

### Normative Considerations 240

Is Low Turnout a Problem? 240
Can We Trust the Voters? 242

### Conclusion 244

# Pedagogical Tools 245

Role-Play Scenario 245 Discussion Questions 246 Online Resources 246 Suggested Reading 246

# Chapter 8 Candidates and Campaign Organizations 251

Who Runs for Office? 252

# Candidate Emergence: Deciding to Run 256

Incumbency and the Decision to Run for Office 256
The Influence of Economic and Political Factors 258
Practical Considerations 260
Candidate Recruitment 262

# Running for Office 263

Under the Microscope 265
Grueling Schedules 265

# The Structure of Campaign Organizations 268

Campaign Committees 268 Campaign Staff 269 Political Consultants 272

### Conclusion 275

# Pedagogical Tools 275

Role-Play Scenario 275
Discussion Questions 276
Online Resources 276
Suggested Reading 276

# Chapter 9 Campaigns 281

How Campaigns Differ 282

# The Campaign Plan 284

The Campaign Environment 284
Candidates' Backgrounds and Records 285
The Audience 285
Resources 286

# Campaign Strategy 287

The Campaign Message 287 Candidate Positioning 289

# Campaign Tactics 291

Fundraising 291
Television Advertising 293
Other Forms of Communication 297
Free Media Coverage and Debates 301
Polling 303
Voter Mobilization 303

# Normative Considerations 306

### Conclusion 309

# Pedagogical Tools 310

Role-Play Scenario 310
Discussion Questions 310
Online Resources 310
Suggested Reading 311

# Chapter 10 Elections 316

# The Uniqueness of Presidential Elections 316 The "Invisible Primary" 317

Nomination Contests 319 The General Election 322

### Categorizing Elections 323

### **Explaining Election Outcomes 328**

Presidential Elections 328 Congressional Elections: District Level 332 Congressional Elections: Aggregate Level 336

Do Campaigns Matter? 342

Do Elections Matter? 346

Conclusion 348

### Pedagogical Tools 350

Role-Play Scenario 350 Discussion Questions 350 Online Resources 350 Suggested Reading 351

# Chapter 11 The Permanent Campaign 356

Campaigns and Elections: The Big Picture 356

Campaign Ethics 358

The "Permanent Campaign" 360

### Pedagogical Tools 365

Role-Play Scenario 365
Discussion Questions 366
Online Resources 366
Suggested Reading 366

Appendix: Constitutional Provisions Directly Related to Elections 369

Bibliography 374

Index 413